

CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED

December 31, 2022

THE CORPORATION OF THE CITY OF VERNON

3400 – 30TH STREET VERNON, BC V1T 5E6 PHONE:250-545-1361 FAX:250-545-7876



MANAGEMENT'S RESPONSIBILITY FOR THE CONSOLIDATED FINANCIAL STATEMENTS

The accompanying financial statements of The Corporation of the City of Vernon (the "City") are the responsibility of management and have been prepared in compliance with legislation, and in accordance with generally accepted accounting standards for local governments established by the Public Sector Accounting Board of the Canadian Institute of Chartered Professional Accountants. A summary of the significant accounting policies is described in Note 1 to the financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The City's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the financial statements. These systems are monitored and evaluated by management.

Mayor and Council meet with management and the external auditors to review the financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the financial statements.

The financial statements have been audited by KPMG LLP, independent external auditors appointed by the City. The accompanying independent Auditors' Report outlines their responsibilities, the scope of their examination and opinion on the City's financial statements.

Chief Administrative Officer

Director, Financial Services

May 8, 2023



KPMG LLP 3205-32 Street 4th Floor Vernon BC V1T 5M7 Telephone (250) 503-5300 Fax (250) 545-6440 www.kpmg.ca

INDEPENDENT AUDITOR'S REPORT

To Mayor and Council of the Corporation of the City of Vernon

Opinion

We have audited the consolidated financial statements of the Corporation of the City of Vernon (the "City"), which comprise:

- the consolidated statement of financial position as at December 31, 2022;
- the consolidated statement of operations for the year then ended;
- the consolidated statement of changes in net financial assets for the year then ended;
- the consolidated statement of cash flows for the year then ended;
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the City as at December 31, 2022, and its consolidated results of operations, its consolidated changes in net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our auditor's report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the City's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the City or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the City's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.
 - The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of
 expressing an opinion on the effectiveness of the City's internal control.



- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the City's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the City to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the
 planned scope and timing of the audit and significant audit findings, including any
 significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants

KPMG LLP

Vernon, Canada

May 11, 2023

The Corporation of the City of Vernon Consolidated Statement of Financial Position





December 31, 2022 (in thousands of dollars)		2022	2021
Financial Assets			
Cash and cash equivalents	Note 2	\$ 55,936	\$ 60,010
Investments	Note 3	56,108	53,883
Accounts receivable	Note 4	21,228	17,968
Loans receivable	Note 5	81	81
Municipal Finance Authority cash deposits	Note 6	346	339
Land held for resale	Note 7	1,396	1,396
		135,095	133,677
Financial Liabilities			
Accounts payable and accrued liabilities	Note 8	31,047	26,005
Restricted developer contributions	Note 9	16,664	17,596
Deferred revenue	Note 10	9,599	10,340
Debt	Note 11	7,580	8,527
Landfill remediation liability	Note 12	393	286
		65,283	62,754
Net Financial Assets		69,812	70,923
Non-financial Assets			
Tangible capital assets	Note 13	638,029	616,674
Inventory of supplies		621	524
Prepaid expenses		1,170	631
		639,820	617,829
Accumulated Surplus	Note 14	\$ 709,632	\$ 688,752

Commitments and contingencies Note 19

Approved by:

Director, Financial Services

The Corporation of the City of Vernon Consolidated Statement of Operations Statement B



Budget 2022 Actual Actual 2022 Note 22 2021 For the Year Ended December 31, 2022 (in thousands of dollars) Revenue **Taxation** Note 15 50,192 \$ 50,269 \$ 46,030 Transfers from other governments Note 16 7,921 18,818 16,456 Services provided to other governments 2,930 2,936 3,065 Sale of services: Sewer fees and charges 10,999 10,747 10,423 Environmental health 3,327 3,643 2,950 Recreation fees 3,857 3,367 2,450 Public transit and parking 2,103 2,160 1,934 Fines and rentals 618 596 610 Licences and permits 1,661 2,467 2,237 1,290 Airport 1,079 1,577 Other 1,517 1,678 1,791 Development fees 164 326 223 Fiscal services: 2,810 Penalties, interest earned and actuarial adjustments 1,494 3,884 Net gain on sale of assets 32 Developer contributions of assets 2,669 6,436 2,897 90.531 108.904 95.198 Note 21 **Expenses** General government and common services 9,979 11,412 9,437 Bylaw compliance and parking control 1,679 1,619 1,582 Protective services: Police 14.796 14.368 14.349 Fire and rescue 7,430 7,603 7,055 **Emergency measures** 248 225 571 Planning and building inspection 3.688 3.816 3.336 Engineering 5,712 3,830 3,709 Operations services: Road transportation 17,944 17,727 17,106 Sanitary sewer 11,729 10,978 10,612 Solid waste and recycling 3,047 3,231 2,621 Park services 2,769 2,783 2,574 Storm drainage 1.509 1,775 1,729 Airport 1,251 703 1,346 Other 421 896 447 Cemetery 378 383 330 Recreation services 7,258 6,675 6,589 89,838 88,024 83,393 693 20,880 11,805 **Annual surplus** Accumulated surplus, beginning of year 688,752 688,752 676,947 Accumulated surplus, end of year Note 14 689,445 \$ 709,632 \$ 688,752

The Corporation of the City of Vernon Consolidated Statement of Net Financial Assets



Statement C

	Budget		
	2022	Actual	Actual
For the Year Ended December 31, 2022 (in thousands of dollars)	Note 22	2022	2021
Annual surplus	\$ 693	\$ 20,880	\$ 11,805
Amortization of tangible capital assets	11,513	12,083	11,860
Net loss (gain) on sales of assets		300	(32)
Proceeds on sale of tangible capital assets		1,388	209
Capitalize land held for resale		-	(2,858)
Acquisition of tangible capital assets		(32,332)	(20,349)
Contributed tangible capital assets		(2,796)	(1,557)
Change in tangible capital assets	11,513	(21,357)	(12,727)
Consumption of supplies inventories		1,016	1,042
Use of prepaid expenses		599	436
Acquisition of supplies inventories		(1,111)	(1,073)
Acquisition of prepaid expenses		(1,138)	(467)
Change in other non-financial assets	-	(634)	(62)
(Decrease) increase in net financial assets	12,206	(1,111)	(984)
Net financial assets, beginning of year	 70,923	70,923	71,907
Net financial assets, end of year	\$ 83,129	\$ 69,812	\$ 70,923

The Corporation of the City of Vernon Consolidated Statement of Cash Flows Statement D



For the Year Ended December 31, 2022 (in thousands of dollars)			2022	2021
Operating Activities:				
Annual surplus		\$	20,880	\$ 11,805
Non-cash items included in annual surplus:			,	,
Amortization of tangible capital assets			12,083	11,860
Net loss (gain) on disposal of tangible capital assets			300	(32)
Increase in landfill remediation liability			107	101
Contributions of assets	Note 13b		(2,796)	(1,557)
Change in non-cash operating items:				
Increase in accounts receivable			(3,259)	(692)
Increase in accounts payable and accrued liabilities			5,042	3,773
(Decrease) increase in restricted developer contributions			(931)	1,933
Decrease in deferred revenue			(741)	(1,017)
Actuarial adjustments on long-term debt			(420)	(386)
Increase in supplies inventories			(97)	(31)
Increase in prepaid expenses			(539)	(31)
Increase in Municipal Finance Authority cash deposits			(7)	(6)
Decrease in loans receivable	_		-	30
			29,622	25,750
Investing Activities:				
Net change in investments	-		(2,225)	(4,194)
Financing Activities:				
Principal payments on debt	-		(527)	(527)
Capital Activities:				
Proceeds on sale of tangible capital assets			1,388	209
Acquisition of tangible capital assets	_		(32,332)	(20,349)
	·-		(30,944)	(20,140)
Increase in cash and cash equivalents	·-		(4,074)	889
Cash and cash equivalents, beginning of year	-		60,010	59,121
Cash and cash equivalents, end of year		\$	55,936	\$ 60,010
Non-cash transaction:				
Reclassification of land held for resale to tangible capital assets	s .	\$	-	\$ 2,858



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

1. Significant Accounting Policies:

The Corporation of the City of Vernon (the "City") operates under the provisions of the Local Government Act and Community Charter of British Columbia. The City provides local government services to citizens of its incorporated area including administrative, protective, transportation, sewer, storm drainage, park maintenance, recreation, community development and environmental.

a) Basis of Accounting:

The consolidated financial statements of the City are prepared by management in accordance with Public Sector Accounting Standards ("PSAS") established by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Professional Accountants.

All revenue is recorded using the accrual basis, whereby revenue is recognized as it is earned and measurable. Property taxes are recognized as revenue in the year they are levied. Utility charges are recognized as revenue in the period earned. Expenses are recorded in the period in which the goods or services are acquired and a liability is incurred.

b) Basis of Consolidation:

The consolidated statements include all funds of the City and its wholly-owned other government organization subsidiaries. Inter-fund revenues, expenses, assets, and liabilities have been eliminated. The following controlled entities have been consolidated:

CBW Development Corp. 100% Hesperia Development Corp. 100%

c) Measurement Uncertainty:

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Significant estimates include assumptions used in estimating historical cost and useful lives of tangible capital assets, estimating provisions for accrued liabilities and contingent liabilities, the carrying value of the landfill remediation liability, measurement of contaminated site liabilities (if identified), and in performing valuations of employee future benefits. Actual results could differ from those estimates and adjustments, if any, will be reflected in the period of settlement or upon a change in the estimate.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

1. Significant Accounting Policies: (continued)

d) Cash and Cash Equivalents:

Management classifies all highly liquid investments with maturity of three months or less at acquisition as cash equivalents.

e) Investments:

Investments are recorded at cost. Short-term investments are those that mature between three months and one year. Long-term investments are those that mature in more than one year.

f) Land Held for Resale:

Land held for resale is valued at the lower of cost and net realizable value.

g) Restricted Developer Contributions:

Restricted Developer Contributions are comprised of levied and unused Development Cost Charges and Works Contribution funds. These funds are recorded as revenue in the year they are used to fund tangible capital asset acquisitions or eligible operating expenses.

h) Deferred Revenue:

Deferred revenue represents property taxes, permits and other fees that have been collected, but for which the related taxes have not yet been levied and services or inspections have yet to be performed. These amounts will be recognized in revenue in the fiscal year taxes are levied, services are performed, or revenues are earned.

i) Debt:

Debt principal payments are not charged against current operating revenue pursuant to PSAS. Interest is recorded on an accrual basis. Interest expense on long-term debt in 2022 was \$246,000, (\$252,000 in 2021). Gains or losses on repayment of debt is recorded in the Statement of Operations.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

1. Significant Accounting Policies: (continued)

j) Landfill Closure and Post-Closure Liability:

The estimated cost for closure and post-closure care for the Hesperia landfill is based on estimated future expenses in current dollars and charged as an expense in the reporting period that the landfill site's capacity issued. There is significant measurement uncertainty in the estimate for the closure liability as it does not include a cost for obtaining suitable material for the final cover. This material is anticipated to be obtained at no charge as some materials that are discharged at the landfill are suitable to be used for the final cover and are diverted and stored to be used for progressive closure activities.

During 2018 the City's consultants responsible for reporting to the Province determined there were some discrepancies with the 2016 Closure plan ("the Plan") prepared for the City by external consultants. A revised Operating and Closure plan will be prepared; however, the original Plan will be used for the purposes of calculating the closure and post-closure liability (note 12) until the revised plan is prepared. Due to the identified discrepancies there is additional measurement uncertainty regarding the estimated closure costs and lifespan of the landfill.

k) Liability for Contaminated Sites:

A liability for remediation of contaminated sites is recognized when all the following criteria are met: an environmental standard exists, contamination exceeds the environmental standard, the City is directly responsible or accepts responsibility, and a reasonable estimate of the amount can be made. The liability is recorded net of any expected recoveries. The City currently has not identified any contaminated sites.

Non-Financial Assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the annual surplus/deficit, provides the consolidated change in net financial assets for the year.

m) Inventory:

Inventory held for consumption is recorded at the lower of cost and net realizable value.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

1. Significant Accounting Policies: (continued)

n) Tangible Capital Assets and Amortization:

Tangible capital assets are recorded at cost less accumulated amortization. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs and engineering fees, and site preparation costs. The City does not capitalize interest costs associated with the acquisition or construction of a tangible capital asset. Contributed tangible capital assets are recorded at fair value at the time of the donation, with a corresponding amount recorded as revenue. Amortization is recorded on the basis of straight-line or declining balance over the estimated useful life of the tangible capital asset, as follows:

Transportation Infrastructure:

Roads (surface) Straight-line 25 years Roads (base) Straight-line 75 years Bridges Straight-line 50 to 75 years Sidewalks Straight-line 25 to 50 years Traffic signals Straight-line 15 years Declining balance 5% Street lighting Parking meters Declining balance 10% Storm Drainage Infrastructure Straight-line 75 years Sanitary Sewer Infrastructure 75 years Straight-line Buildings Straight-line 10 to 60 years Vehicles Straight-line 5 to 29 years Miscellaneous Equipment Straight-line 6 to 30 years Information Technology Declining balance 40%

o) Reserves:

Statutory reserve funds are used for future capital expenses as designated by bylaw and City Council. Non-statutory reserves are amounts set aside from past and current operations and are not governed by bylaw.

p) Employee Future Benefits:

The City and its employees make contributions to the Municipal Pension Plan. As this plan is a multiemployer plan, the City's contributions are expensed as incurred. Sick leave and other retirement benefits are also available to the City's employees. The costs of these benefits are determined based on service and best estimates of retirement ages and expected future salary and wage increases. The obligations under these benefit plans are accrued based on projected benefits as the employees render services necessary to earn future benefits.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

1. Significant Accounting Policies: (continued)

q) Government Transfers:

Government transfers are recognized as revenue in the period in which the event giving rise to the transfer occurs, provided the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be made. Transfers received in the current year that do not meet these criteria are recorded as deferred revenue.

r) Collection on Behalf of Other Authorities:

The City is required to collect and remit taxes on behalf of other tax authorities. Collections for other authorities are excluded for City revenues.

s) Budget Figures:

The budget figures are from the annual Financial Plan Bylaw. They have been reallocated to conform to PSAS financial statement presentation requirements where appropriate. Subsequent amendments have been authorized by City Council to reflect changes in the budget. Such amendments are not reflected in the financial statement budget figures (note 22).

t) Segment Disclosures:

Segmented financial information is presented in groups of distinguishable activities in a similar approach to the City's internally reported cost centres. These segments are structured in a fashion to assist users of financial statements in understanding and identifying the resources allocated to support commonly recognized functions of the City. Segments are identified primarily by function and secondarily by organizational relationship. Revenues are allocated to segments when there is a direct cause and effect relationship to the expenses of those segments. Revenues that cannot be reasonably allocated in such a manner are considered common to the City as a whole and reported in general government (note 21).

2. Cash and Cash Equivalents:

	2022	2021
Restricted:		_
Restricted developer contributions	\$ 16,664	\$ 17,596
Deferred revenue	9,599	10,340
Statutory reserves	4,102	4,079
	30,365	32,015
Unrestricted:	25,571	27,995
	\$ 55,936	\$ 60,010
		-

The City has access to an operating line of credit not exceeding \$2.0 million (2021 - \$2.0 million). Interest is accrued based on Bank of Montreal's prime lending rate. As of December 31, 2022, this line of credit was not being utilized (2021 - \$0).



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

3. Investments:

	2022			2021	
Short-term investments Long-term investments	\$	15,101 41,007	\$	23,249 30,634	
	\$	56,108	\$	53,883	

All investments are comprised of Guaranteed Investment Certificates, with accrued interest being recognized, as such, the cost equals the fair market value.

4. Accounts Receivable:

	 2022	2021	
Property taxes Utility billings Other governments	\$ 2,275 8,204 6,080	\$ 2,355 7,689 4,801	
Trade and other receivables	 4,722	3,226	
Allowance for doutful trade accounts receivable	21,281 (53)	18,071 (103)	
	\$ 21,228	\$ 17,968	

5. Loans Receivable:

The City has a loan receivable in the amount of \$81,200 (2021 - \$81,200) from the Vernon Pickleball Association to assist in financing the construction of a Pickleball facility. The loan receivable does not bear interest and is to be repaid in full by December 31, 2029.

6. Municipal Finance Authority - Cash Deposits:

The City's debt is issued through the Municipal Finance Authority ("MFA"). As a condition of these borrowings, the City is obligated to lodge security by means of demand notes and interest-bearing cash deposits based on the amount of the borrowing. The deposits are included in the City's financial statements as Municipal Finance Authority deposits. If the debt is repaid without default, the deposits are refunded to the City. The demand notes, which are contingent in nature, are held by the MFA to act as security against the possibility of debt repayment default. As at December 31, 2022, there were contingent demand notes of \$491,000 (2021 - \$491,000) which are not recorded in the financial statements (note 19(b)). Upon the maturity of a debt issue, the demand notes are released and deposits refunded to the City.

7. Land Held for Resale:

In 2017, the City entered into a Land Purchase and Development Framework agreement for the conditional sale of City owned land. The accumulated value of these lands is \$1,396,000 (2021 - \$1,396,000) which is comprised of the historical cost of the lands plus all prior improvements. Such costs have not been included in tangible capital assets since the land and improvements are subject to resale.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

8. Accounts Payable and Accrued Liabilities:

		2022		2021		
Accounts payable and accrued liabilities	\$	18,392	\$	15,110		
Salaries, wages and related costs	·	5,965	·	6,181		
Security deposits and contractor holdbacks		6,690		4,714		
	\$	31,047	\$	26,005		

9. Restricted Developer Contributions:

Restricted developer contributions include Works Contribution funds and Development Cost Charges ("DCC's"). Works Contribution funds are charged to developers through a works contribution agreement requiring the City to use funds for future work to, or adjacent to, each property. DCC's are collected to pay for 95% of the general capital costs due to development and 90% of utility capital costs on specified projects. In accordance with the Local Government Act, these funds must be deposited into a separate reserve fund. DCC's are deferred and recognized as revenue when the related costs are incurred.

	2022			
Deferred charges:				
DCC - roads	\$ 5,876	\$	6,863	
DCC - storm	2,160		2,525	
DCC - sewer	5,268		5,217	
DCC - parks	1,181		757	
Works contributions	2,179		2,234	
	\$ 16,664	\$	17,596	
Restricted developer contributions, beginning of year	\$ 17,596	\$	15,663	
DCC's levied during the year	2,361		2,648	
Works contributions received	(55)		284	
Investment income	403		150	
Contributions available	20,305		18,745	
Less: Capital transfers	3,179		838	
Less: Operating transfers	 462		311	
Restricted developer contributions, end of year	\$ 16,664	\$	17,596	



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

10. Deferred Revenue:

		2022		2021
Prepaid property taxes	\$	6,101	\$	5,558
Prepaid utility charges	Ψ	235	Ψ	229
Prepaid transfers from other governments		1,152		2,633
Prepaid leases		969		1,002
Other prepaid revenue		1,142		918
	\$	9,599	\$	10,340

11. Debt:

					Sinking		
		Interest	Year of	Gross	Fund	2022	2021
Bylaw#	Purpose of Bylaw	Rate%	Maturity	Debt	Asset	Net Debt	Net Debt
·							
4680	Treatment Plant Phase I	1.47%	2027	\$ 5,000	\$ 3,464	\$ 1,536	\$ 1,800
4680	Treatment Plant Phase II	2.85%	2028	2,038	1,304	734	837
4791	Water Reclamation Plant	0.91%	2030	12,556	7,246	5,310	5,890
				\$ 19,594	\$ 12,014	\$ 7,580	\$ 8,527

Repayments of debt for Sewer Bylaws in the next five years and thereafter are as follows:

	_ Repayment
2023	\$ 527
2024	527
2025	527
2026	527
2027	527
2028 and thereafter	1,182_
	3,817
Actuarial adjustments	3,763_
Net Debt	\$ 7,580



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

12. Landfill Remediation Liability:

The City operates its Hesperia landfill as a demolition, land clearing and construction material disposal facility under an Operational Certificate ("OC") issued by the Province of BC's Ministry of Environment ("MOE"). The OC excludes domestic refuse, plastics, rubber, contaminated soils and other non-construction wastes. The Hesperia landfill only accepts waste from City projects and does not accept public waste.

The liability for closure and post-closure care is recognized based on the 2016 Operating and Closure Plan ("the Plan"). The Plan estimates closure costs based on the assumption that the landfill will be closed at the end of its predetermined useful life; however, some of the estimated closure costs will be expended sooner as the landfill is anticipated to be closed progressively. An updated plan is expected to be approved in 2023.

The closure liability estimated in the Plan is in current dollars and has been inflated to the end of the landfill's useful life using an inflation rate of 2.05% (2021 – 1.75%) and then discounted to the financial reporting date at 1.25% (2021 - 1.29%), which is the City's cost of capital on debt outstanding as of the same date.

The liability for closure and post-closure care at December 31, 2022 is \$393,000 (2021 - \$286,000). The estimated total expenditures for closure and post-closure care are \$3,116,000 (2021 - \$2,363,000), which leaves \$2,725,000 (2021 - \$2,077,000) remaining to be recognized. The landfill is estimated to have remaining capacity of 838,832 cubic meters (87%) and remaining life of 48 years.

The City has implemented a tipping fee charged to internal projects that discharge waste at the landfill with net proceeds contributed to a reserve to pay for closure related expenses. On December 31, 2022 the balance of this reserve is \$521,000 (2021 - \$424,000).

When the landfill closes at the end of its useful life it is estimated that post-closure care will be required for 25 years. The reported liability is based on estimates and assumptions with respect to anticipated events over the expected remaining service life of the landfill. Management periodically performs an assessment of the underlying assumptions and utilizes the expertise of a qualified firm of engineers external to the City in forming the estimate.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

13. Tangible Capital Assets:

Cost	Decemb	per 31, 2021	Additions	Disposals	Dece	mber 31, 2022
Land Buildings Vehicles Miscellaneous equipment Informaton technology Transportation infrastructure Storm drainage infrastructure Sanitary sewer infrastructure	\$	286,602 96,109 17,709 9,371 2,786 247,981 84,421 110,363 855,342	\$ 2,552 13,448 671 1,534 522 6,677 4,392 5,333 35,129	\$ - 3,210 159 - 129 97 78 327 4,000	\$	289,154 106,347 18,221 10,905 3,179 254,561 88,735 115,369 886,471
Accumulated Amortization	Decemb	per 31, 2021	Amortization	Disposals	Dece	mber 31, 2022
Buildings Vehicles Miscellaneous equipment Informaton technology Transportation infrastructure Storm drainage infrastructure Sanitary sewer infrastructure	\$	34,240 8,585 1,929 2,443 129,545 27,225 34,701 238,668	\$ 2,239 824 719 118 5,272 1,154 1,757	\$ 1,748 138 - 113 95 44 171 2,309	\$	34,731 9,271 2,648 2,448 134,722 28,335 36,287 248,442
Net Book Value	Decemb	per 31, 2021			Dece	mber 31, 2022
Land Buildings Vehicles Miscellaneous equipment Informaton technology Transportation infrastructure Storm drainage infrastructure Sanitary sewer infrastructure	\$	286,602 61,869 9,124 7,442 343 118,436 57,196 75,662 616,674			\$	289,154 71,616 8,950 8,257 731 119,839 60,400 79,082 638,029



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

13. Tangible Capital Assets: (continued)

a) Work-in-progress:

Work-in-progress is comprised of costs related to projects currently under planning, development or construction that will result in a finished asset at a future date. Such costs are capitalized until such time as the property is ready for use. Work-in-progress having a value of \$20,687,000 (2021 - \$16,633,000) has not been amortized. Amortization of these assets will commence the year when each specific asset is put into service.

b) Contributed Tangible Capital Assets:

Contributed tangible capital assets have been recognized at fair market value at the date of contribution. The value of contributed assets received during the year is \$2,796,000 (2021 - \$1,557,000) comprised of transportation infrastructure in the amount of \$1,295,000 (2021 - \$538,000), playground equipment in the amount of \$nil (2021 - \$696,000), storm drain infrastructure in the amount of \$798,000 (2021 - \$212,000), sanitary sewer infrastructure in the amount of \$352,000 (2021 - \$111,000), land in the amount of \$246,000 (2021 - \$nil), and buildings in the amount of \$105,000 (2021 - \$nil).

c) Tangible Capital Assets Disclosed at Nominal Values:

Where an estimate of fair value is not determinable, the tangible capital asset is recognized at a nominal value.

d) Intangible Assets:

The City manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at city sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

e) Write-down of Tangible Capital Assets:

Tangible capital assets are written down when conditions indicate that they no longer contribute to the City's ability to provide goods and services. Any impairment is accounted for as an expense in the consolidated statement of operations. No impairments were identified or recorded during the year ended December 31, 2022 and 2021.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

14. Accumulated Surplus:

Accumulated surplus consists of individual fund surpluses and reserves. Operating surplus for the City is as follows:

		2022		2021
Accumulated surplus per Statement of Financial Position Less:	\$	709,632	\$	688,752
Tangible capital assets		(638,029)		(616,674)
Debt		7,580		8,527
		,		,
Inventory of supplies		(621)		(524)
Prepaid expenses		(1,170)		(631)
	\$	77,392	\$	79,450
Non-statutory Reserves				
Budget Carryover Reserve General		6,358		6,879
Budget Carryover Reserve Sewer		-		182
Capital Reserves General		35,631		32,595
Capital Reserves Sewer	5,347			6,183
Operating Reserves General		168		161
Tax Equalization Reserves General		6,979		6,704
Tax Equalization Reserves Sewer		8,958		14,458
Special Purpose Reserves		9,849		8,209
		73,290		75,371
Statutory Reserve Funds				
Highway Access to Water Reserve		740		721
Land Sale Reserve		464		450
Local Improvement Reserve		651		676
Parkland Reserve		272		265
Recreation Facility Operating Reserve		1,189		1,416
Recreation Facility Major Maintenance Reserve		786		551
		4,102		4,079
Total Reserve Funds		77,392		79,450
Unappropriated Surplus	\$	-	\$	-



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

15. Taxation Revenue:

Total tax revenue net of transfers of taxes collected for other governments and agencies were as follows:

		-	2022	2021
	Specific assessments:	_		
	Residential	\$	32,732	\$ 29,784
	Business		14,488	13,751
	Utilities		404	346
	Light Industrial		772	665
	Non-profit		178	165
	Farm land		4	4
			48,578	44,715
	Payments in lieu of taxes		1,672	1,624
	Specified area taxes and other		19	 (309)
40	Turne form from Other Occurrence and a	\$	50,269	\$ 46,030
16.	Transfers from Other Governments:			
			2022	2021
	Federal government transfers			
	Transportation intrastructure	\$	2,656	\$ 3,971
	Provincial government transfers			
	Childcare spaces		4,670	-
	Transit subsidy		2,989	2,486
	Casino revenue sharing		1,848	854
	Hotel tax		1,330	1,017
	Union of BC Municipalities grant		789	2,640
	Organics infrastructure		602	-
	Transportation infrastructure		495	261
	Traffic fine revenue sharing		459	545
	Recreation infrastructure		404	-
	Keep of prisoners		132	135
	Certificate of Recognition safety program		99	76
	Economic Resilience grant		95	_
	Other transfers		51	41
	Emergency Management BC		45	312
	Tourism BC		25	121
	BC Hydro initiatives		14	7
	Airport COVID relief		-	360
			14,047	8,855
	Regional government transfers			
	Regional initiatives		1,885	1,861
	Recreational initiatives		117	1,655
	Okanagan Basin Water Board		113	114
	-		2,115	3,630
	Total transfers from other governments	\$	18,818	\$ 16,456



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

17. Long-term Agreements with Regional District of North Okanagan (the "Regional District"):

a) Water Agreement:

The City has entered into a five-year agreement with the Regional District for the operation of the water system in Vernon and Electoral Areas B and C and owned by the Regional District. Under this agreement, the City is responsible for the day-to-day operation of the water system within the City, a portion of the Township of Spallumcheen and Areas B and C, and is wholly reimbursed by the Regional District for the operating expenses made to undertake these duties. The agreement expires January 31, 2023. Subsequent to the year end, the City entered into a further five-year agreement with the Regional District for the operation of the water system with minor changes from the existing agreement. The new agreement expires January 31, 2028.

b) Parks Agreements:

The City entered into an agreement with the Regional District to assume responsibility for the management and operation of local parks commencing January 1, 2018. This agreement transfers the legal interest in Vernon fields and beaches (previously designated as "sub-regional parks") to the City. As per the requirements of the agreement, the City has a Parks DCC bylaw approved by the Ministry of Housing and Municipal Affairs ("the Ministry"). Prior to the City's Parks DCC bylaw being approved by the Ministry, Parks DCCs were collected under the Regional District's Parks DCC bylaw with an allocation based on contributions from each jurisdiction. The amount allocated to the City as of December 31, 2022 was \$3,244,000 (2021 - \$5,187,000), which is not recognized in the financial statements.

c) Recreation Agreements:

The City has entered into a five-year agreement with the Regional District to assume the responsibility for the management and operation of local recreational facilities commencing January 1, 2019. The new agreement maintains the commitment to transfer recreation facilities and related land from the Regional District to the City to re-align responsibility for the facilities and programming to the City. Facilities owned by the Regional District with fair market value of \$14,241,000 have not yet transferred to the City, and are anticipated to transfer in the year ending December 31, 2037. The agreement expires December 31, 2023.

18. Cemetery Care Trust Fund:

The City owns and maintains Pleasant Valley Cemetery. Pursuant to provincial legislation, a Cemetery Care Trust Fund was established to ensure continuity of cemetery maintenance. A portion of all plot sales and memorial setting fees is credited to this Fund. The Fund balance is not included in the consolidated financial statements.

		2022	2021	
Trust Fund Continuity:	<u></u>			
Balance, beginning of year	\$	947	\$ 918	
Interest earned		26	9	
Proceeds from plot sales and memorial settings		39	20	
Balance, end of year	\$	1,012	\$ 947	



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

19. Contingent Liabilities:

a) Regional District:

The City is responsible as a member of the Regional District for its proportional share of operating deficits related to functions in which it participates. Under the provisions of the Local Government Act, the Regional District's debt is a joint and several liability of the Regional District and each of its member municipalities including the City.

b) Municipal Finance Authority Demand Notes:

Debentures are covered by a loan agreement with the MFA which provides that, if at any time the payments provided for in the agreement are not sufficient to meet the authority's obligations in respect of such borrowings, the resulting deficiency becomes a proportional liability of each member local government, including the City. As these demand notes are contingent in nature, no liability is recorded.

c) Municipal Insurance Association:

In 1987, the City entered into a self-liability insurance plan with several other local governments in British Columbia forming the Municipal Insurance Association of B.C. The City is obligated under the plan to pay a percentage of its fellow insured's losses. The City pays an annual premium, which is anticipated to be adequate to cover any losses incurred.

d) Legal Claims:

The City has been named defendant in several uninsured legal actions. No reserve or liability has been recorded regarding any of the legal actions and any possible claims because the amount of loss, if any, is not determinable. Settlement, if any, made with respect to these actions, will be accounted for as an expense in the period in which realization is known.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

19. Contingent Liabilities: (continued)

e) Pension Liability:

The City and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2022, the plan has about 227,000 active members and approximately 118,000 retired members. Active members include approximately 42,000 contributors from local government.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent valuation for the Municipal Pension Plan as at December 31, 2021, indicated a \$3,761 million funding surplus for basic pension benefits on a going concern basis.

The City paid \$2,627,000 (2021 - \$2,575,000) for employer contributions while employees contributed \$2,238,000 (2021 - \$2,150,000) to the plan in fiscal 2022.

The next valuation will be as at December 31, 2024, with results available in 2025.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

f) Letters of Credit:

In 2007, the City issued an Irrevocable Letter of Credit in favour of the Agricultural Land Commission (ALC) of British Columbia as a guarantee to fund works required by the ALC as a condition of the property being removed from the Agricultural Land Reserve. The amount of the Letter of Credit is \$716,000. As of December 31, 2022, no drawing on the Letter of Credit has occurred (2021 - \$0).

In 2022, the City issued an Irrevocable Letter of Credit in favour of the Federal Government Department of Fisheries and Oceans as security to fund works required as a condition of a permit to construct a storm water sediment structure along BX Creek. The amount of the Letter of Credit is \$352,000. As of December 31, 2022, no drawing on the Letter of Credit has occurred.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

20. Segmented Information:

Segmented information has been grouped into related department functions or service areas for segment reporting purposes provided in note 21 which shows the associated revenues and expenses for each segment. The various segments are described as follows:

a) General Government:

This segment is comprised of all general government and common services provided within the City. It includes legislative services, corporate administration, tourism, finance, human resources, information services, civic building maintenance, bylaw compliance, parking control, and subsidiary corporations.

- Legislative services and corporate administration are responsible for general government administration including council support, conducting elections and records management.
- Tourism is responsible for tourism marketing and managing the City's tourist booth location.
- Finance is responsible for the oversight of all financial matters including financial planning, collection of revenues, purchasing and financial reporting.
- Human resources are responsible for staff recruiting, payroll processing, occupational health and safety and labour relations.
- Information services are responsible for planning, maintaining and operating the City's information systems.
- The GIS department catalogues the City's infrastructure geographically for use by the City and its citizens.
- Civic building maintenance is responsible for maintaining all buildings owned by the City.
- Bylaw compliance and parking control is responsible for administrating and encouraging compliance to regulatory bylaws, patrolling City owned/leased paid parking lots, residential permit zones and restricted parking areas. They also patrol and maintain almost 1,000 parking meters. This function focuses on community security and safety programs in conjunction with police services.
- The City's subsidiary corporations are 100% owned.
- Revenues associated with this segment include all those amounts that can not be attributed directly to other segments including taxation, grants in lieu, interest revenue and property rental revenue.

b) Protective Services:

This segment is comprised of police services, fire rescue and emergency measure services.

- Police services are contracted to the RCMP with support assistance from municipal staff. The City is home to a regional detachment for the North Okanagan. The City has a proactive community policing group that provides programs for its citizens and businesses such as Citizens on Patrol, Crime Stopper, Block Watch and safety patrols.
- Fire rescue services proved fire response, investigation and prevention services within the City's fire department.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

20. Segmented Information: (continued)

c) Community Infrastructure:

This segment is comprised of community development, planning, building inspection services and the capital works program.

- Community Development is responsible for sustainable development throughout the City including environmental, economic and social development.
- Planning is responsible for land use planning long term and short term plus the administration of the Official Community Plan and zoning bylaws.
- Building inspection services is responsible for issuing permits for any developments in the City including building permits, rezoning and development permits.

d) Operations:

This segment is responsible for the engineering, operation and maintenance of the City's infrastructure assets including roads, sidewalks and storm drains. Other components include public transit, solid waste and recycling, cemetery and airport.

- Road transportation encompasses year-round maintenance of roads, street lights, signs and sidewalks plus the public transit system which is contracted with BC Transit with subsidies provided from the Province.
- Storm drainage includes the maintenance of storm infrastructures including mains, manholes and catch basins.
- The Vernon Regional Airport provides services to small aircraft and executive jets in the region and includes a paved lighted runway, hangars, jet and regular air fuel dispensing.
- The City has one cemetery whose operation is overseen by the Operations group. Other services provided within the City include overseeing fleet activities and support for Regional District water services.
- Engineering is responsible for the planning and implementation of the capital works program for all infrastructure storm, sewer and transportation. They work in conjunction with Planning and Operations.

e) Sanitary Sewer Operations:

This segment is responsible for the entire sanitary sewer operation and maintenance of the sewer infrastructures including mains, manholes, catch basins and lift stations. Plus, it is responsible for the operation and maintenance of the Vernon Water Reclamation Centre and spray irrigation system.

f) Recreation:

This segment is responsible for the management, maintenance and operation of all recreation facilities within the City. This includes planning and delivery of recreation programs for all ages of citizens, maintenance and operation of all arenas and indoor pool. As well as operating two outdoor pools in the summer.



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

21. Segment Disclosure:

	General overnment	Protective Services	Planning & Engineering	Recreation	Operation Services	Sanitary Sewer	2022	2021
Revenue								
Taxation	\$ 50,226 \$	- \$	- \$	41 \$	- \$	2 \$	50,269 \$	46,030
Services to other governments	472	218	145	1,196	421	484	2,936	3,065
Government transfers	5,155	776	436	5,580	6,758	113	18,818	16,456
Sale of services	2,611	165	2,832	3,367	6,832	10,754	26,561	23,908
Fiscal services	3,456	-	-	-	-	428	3,884	2,842
Contributions of assets	-	-	41	-	5,498	897	6,436	2,897
	 61,920	1,159	3,454	10,184	19,509	12,678	108,904	95,198
Expenses								
Salaries and wages	8,095	9,276	4,949	4,256	4,063	2,343	32,982	31,726
Contracted services	2,576	587	2,206	791	12,055	1,170	19,385	18,021
RCMP contract	-	11,203	-	-	-	-	11,203	11,489
Amortization of tangible assets	1,747	354	-	88	6,848	3,046	12,083	11,860
Supplies, materials and other	(1,937)	382	382	251	3,015	2,618	4,711	3,448
Bank fees and net loss on assets	1,756	(17)	1	53	(1,034)	402	1,161	402
Utilities, telephone and insurance	761	192	12	1,212	1,124	965	4,266	4,202
Equipment charges	31	220	97	25	1,427	433	2,233	2,245
	13,029	22,197	7,647	6,676	27,498	10,977	88,024	83,393
Excess (deficiency) revenue over								
expenses	\$ 48,891 \$	(21,038)\$	(4,193)\$	3,508 \$	(7,989)\$	1,701 \$	20,880 \$	11,805



Year Ended December 31, 2022 (tabular amounts in thousands of dollars)

22. Budget Data:

The budget data presented in these consolidate financial statements is based upon the 2022 operating and capital budgets approved by Council on January 10, 2022. The schedule reconciles the approved budget in the 2022-2026 Financial Plan to the budget figures reported in these consolidated financial statements.

		2022
Revenue:	·	
Operating budget	\$	127,236
Capital budget		12,252
		139,488
Less:		
Transfers from other funds and reserves		12,779
Collections for other governments		36,178
		(48,957)
Total Revenue:		90,531
Expenses:		
Operating budget		134,589
Capital budget		18,269
		152,858
Less:		
Capital expenses		18,269
Transfers to other funds and reserves		8,046
Debt principal payments		527
Collections for other governments		36,178
		(63,020)
Total Expenses:		89,838
Annual Surplus:	\$	693

23. Comparative Figures:

Certain comparative figures have been reclassified to conform to the financial statement presentation adopted in the current year. The changes do not affect prior year annual surplus.

SUPPLEMENTARY FINANCIAL INFORMATION (UNAUDITED)

The Corporation of the City of Vernon Schedule of COVID-19 Safe Restart Grant Spending (unaudited)



For the Year Ended December 31, 2022

(tabular amounts in thousands of dollars)

In November 2020 the provincial government announced the "COVID-19 Safe Restart Grants for Local Governments", which provided up to \$425 million for local operations impacted by COVID-19. The Ministry of Municipal Affairs and Housing set a grant amount for each local government, of which \$4,997,000 was awarded to the City of Vernon. These funds are to be used to address revenue shortfalls, facility reopening and operating costs, emergency planning and response costs, protective services costs, virtual communications and enhanced interconnectivity costs, services for vulnerable persons, and other related costs. To ensure transparency regarding the use of the funds, the City is required to report annually on how it spent the grant as part of our annual report. This reporting must continue until the grant funds are fully spent.

Allocated to:

		2022	2021	
Revenue				
Casino gaming grant	\$	- \$	1,110	
On-street parking fees		114	206	
Park booking fees	<u>-</u>		83	
		114	1,399	
Expenses				
Labour		32	63	
Disinfection supplies		12	17	
Contracted services		-	17	
Mobile computers and health screening app		-	1_	
		44	98	
		158	1,497	
COVID-19 Safe Restart grant, beginning of year		606	2,103	
COVID-19 Safe Restart grant, end of year	\$	448 \$	606	